

Message Text

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44

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 COME-00 EB-07 INR-07 LAB-04

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P R 081432Z JAN 76

FM AMEMBASSY OSLO

TO SECSTATE WASHDC PRIORITY 945

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

USMISSION OECD PARIS

UNCLAS OSLO 0100

FOR LABOR

E.O. 11652: N/A

TAGS: ELAB, NO

SUBJ: REQUEST FOR INFORMATION ON THE CONSTRUCTION INDUSTRY

REF: OSLO 0052

1. TWO COPIES OF EMPLOYMENT CHAPTER OF NEARLY-COMPLETED ANNUAL LABOR REPORT SENT BY INTERNATIONAL MAIL TO SECRETARY OF LABOR JAN 7, AS PER REFTEL AND PREVIOUS, ALONG WITH TWO COPIES EACH OF TWO ADDITIONAL DOCUMENTS SUPPLIED BY MUNICIPAL AND LABOR MINISTRY DIRECTOR GENERAL (FOR LABOR DIVISION) HANS ARISHOLM. THESE TWO DOCUMENTS ARE (1) RESUME OF NORWEGIAN GOVERNMENT MEASURES AGAINST UNEMPLOYMENT AS OF JAN 7, 1976, PREPARED FOR A REPORT TO OECD, AND (2) COPY OF FEBRUARY UNCLASSIFIED

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1974 LABOR MINISTRY LETTER RESPONDING TO A CANADIAN

EMBASSY REQUEST FOR INFORMATION ABOUT NORWEGIAN
EMPLOYMENT CREATION PROGRAMS.

2. ARISHOLM CONFIRMED THAT STATISTICAL ANALYSES OR
REPORTS ON PRODUCTIVITY IN CONSTRUCTION INDUSTRY
DO NOT EXIST. HE ALSO SAID THERE IS NO COST ANALYSIS
COMPARING SEASONAL AND CYNCLICAL PUBLIC CONSTRUCTION
AND OTHER ANTI-UNEMPLOYMENT MEASURES
TO UNEMPLOYMENT AND WELFARE PROGRAMS. HE COMMENTED
THAT SPECIAL WINTER CONSTRUCTION PROJECTS ARE A MUCH
MORE EXPENSIVE METHOD OF CREATING OR SUBSTITUTING
FOR EMPLOYMENT THAN TRAINING PROGRAMS OR UNEMPLOYMENT
COMPENSATION, WHICH COST APPROXIMATELY THE SAME. FOR
THIS REASON, NORWAY HAS SHIFTED AWAY FROM SPECIAL WINTER
CONSTRUCTION AND MORE TOWARDS TRAINING, ESPECIALLY
PARTIAL SUBSIDIES FOR ON-THE-JOB TRAINING, TO PREVENT
LAYOFFS AND EMPLOY THE UNEMPLOYED. WHEN A FIRM MUST
DROP ONE LINE OF PRODUCTION AND SHIFT TO ANOTHER,
MINISTRY PAYS HALF OF WAGES DURING TRAINING. MINISTRY
PAYS SOMEWHAT LESS (GENERALLY 45PER CENT OF WAGES) WHEN
FIRM PROVIDED TRAINING INSTEAD OF LAY OFFS WITHOUT
SHIFTING PRODUCTION.

3. ARISHOLM SAID HIS COMMENTS ABOUT HIGH COST AND
DECREASING USE OF SPECIAL WINTER ROAND AND OTHER CON-
STRUCTION DID NOT APPLY TO WINTER SCHEDULING OF CON-
STRUCTION TO BE PERFORMED ANYWAY. HE STRESSED THAT
MECHANISMS FOR SCHEDULING PUBLIC WORKS AND CONSTRUCTION
YEAR ROUND AND FOR INCREASING TEMPO TO COMPENSATE FOR
SEASONAL, REGIONAL OR CYCLICAL FACTORS ARE VITAL PART
OF EMPLOYMENT MEASURES. HE ESTIMATED THAT SCHEDULING
CONSTRUCTION PROJECTS FOR EMPLOYMENT EFFECT, AS OPPOSED
TO CREATING SPECIAL CONSTRUCTION PROJECTS, WAS ACTUALLY
SOMEWHAT LESS COSTLY THAN EITHER TRAINING PROGRAMS
OR UNEMPLOYMENT COMPENSATION. (IN SPECIAL CONSTRUCTION
PROJECTS, HE ESTIMATED ONLY ABOUT 25 PERCENT OF FUNDS GO
FOR EMPLOYMENT, WHILE 75 PER CENT FOR FOR EQUIPMENT, PLANNING
AND OTHER COSTS.) IN ORDER TO GET THEIR BUDGETS APPROVED
BY FINANCE MINISTRY, OTHER MINISTRIES (COMMUNICATIONS--
WHICH INCLUDES HIGHWAYS, ENVIRONMENT, ETC.) MUST AGREE
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WITH LABOR MINISTRY ON SATISFACTORY YEAR-ROUND SCHEDULING.
THEY, SUB-ENTITIES AND OTHER GOVERNMENT ENTITIES WITH
CONSTRUCTION PROGRAMS (SUCH AS ELECTRIC UTILITY) REPORT
ON AND DISCUSS SUCCESS OF SCHEDULING WITH MINISTRY
PERIODICALLY. MUNICIPALITIES MUST HET APPROVAL FOR THEIR
SCHEDULIN OF WORK AS PART OF BUDGETARY PROCESS WITHIN
MINISTRY. OFF-SEASON CONSTRUCTION IS SUBSIDIZED
IN POORER MUNICIPALITIES. APPROVAL OF PROJECTS

BOTH NATIONAL AND MUNICIPAL, IS SPEEDED UP WHEN BUSINESS CYCLE SLOWS DOWN. BUILDING LICENSES, NORMALLY TIGHTLY LIMITED, ESPECIALLY IN MORE POPULOUS AND DEVELOPED AREAS, ARE LOOSENEED UP WHEN AND WHERE MORE EMPLOYMENT IS DESIRED, AND CREDIT CONTROLS ARE ALSO LOOSENEED COUNTER-CYCLICALLY.

4. ARISHOLM CONFIRMED THAT NORWAY'S UNEMPLOYMENT PROBLEM IS NOT IN CONSTRUCTION. EXPORT INDUSTRIES ARE HARDEST HIT. LIQUIDITY LOANS AND LOANS FOR PRODUCTION FOR INVENTORY HAVE BEEN IMPORTANT, THE LATTER ESPECIALLY FOR LARGER EXPORT MANUFACTURERS, BUT THEIR STOCKS ARE NOW VERY HIGH. POTENTIAL FOREIGN PURCHASERS' STOCKS ARE VERY LOW, HOWEVER, SO THAT NORWEGIAN STOCKS SHOULD BE REDUCED FAIRLY RAPIDLY ONE WORLD RECOVERY SETS IN. NORWEGIAN OPTIMISM FOR WORLD RECOVERY IN MID-1976. IS NOW CONSIDERABLY DAMPENED, HE SAID. HE IMPLIED THAT NORWAY WOULD BE ABLE TO CONTINUE WITH AT LEAST ANOTHER YEAR OF FINANCING EXTRAORDINARY EMPLOYMENT-MAINTENANCE AND CREATION PROGRAMS, INCLUDING LIQUIDITY LOANS AND PRODUCTION FOR INVENTORY, IF RECOVERY IS DELAYED.
BYRNE

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